#### : OFFICIAL PROCEEDINGS :

### : OF THE CITY OF PEORIA, ILLINOIS :

A Joint City Council and Town Board Meeting of the City Council of Peoria, Illinois, was held October 25, 2016, at 6:00 P.M. at City Hall, Council Chambers (Room 400), 419 Fulton Street, with Mayor Ardis presiding, and with proper notice having been posted.

## **ROLL CALL**

Roll Call showed the following Council Members were physically present: Akeson (Arrived at 6:05 P.M.), Grayeb, Jensen, Johnson (Arrived at 6:22 P.M.), Montelongo (Electronic Attendance), Moore, Riggenbach, Ruckriegel, Spain, Turner, Mayor Ardis – 11. Absent: None.

# REQUEST BY COUNCIL MEMBER MONTELONGO FOR ELECTRONIC ATTENDANCE

After having established a quorum, Mayor Ardis said a notice was received from Council Member Montelongo in accordance with the rules established by Ordinance No. 16,142. He said Council Member Montelongo would be authorized to attend the meeting electronically unless a motion objecting to his electronic attendance was made, seconded, and approved by two-thirds of the members of the City Council physically present at the meeting. He said if no such motion was made and seconded, then the request by Council Member Montelongo to attend electronically shall be deemed approved by the City Council and Council Member Montelongo would be declared as present.

Hearing no objection on the request for an electronic attendance, Council Member Montelongo was declared present by Mayor Ardis.

## **INVOCATION & PLEDGE OF ALLEGIANCE**

Mayor Ardis requested a moment of silent prayer or reflection and he asked to keep Mr. Glen Barton, former CEO of Caterpillar, and his family in prayer due to his recent passing.

### PROCLAMATIONS, COMMENDATIONS, ETC.

Monarch Butterfly Month – May 2017
Ward Chapel African Methodist Episcopal Church 170<sup>th</sup> Anniversary
Head Start Awareness Month – October 2016
Pro Bono Week – October 24 – 28, 2016
Tree of Honor for Fallen Heroes

#### **MINUTES**

Council Member Spain moved to approve the minutes of the Regular City Council Meeting held on October 11, 2016, as printed; seconded by Council Member Turner.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11;

Nays: None.

### PETITIONS, REMONSTRANCES & COMMUNICATIONS - CITY OF PEORIA

### **PUBLIC HEARINGS**

## (16-324) PUBLIC HEARING Regarding the Proposed Amended 2017 CITY OF PEORIA BUDGET.

Council Member Spain moved to open the Public Hearing regarding the proposed amended 2017 City of Peoria Budget; seconded by Council Member Jensen.

Motion to open the Public Hearing was approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, Mayor Ardis – 11;

Nays: None.

Mayor Ardis opened the Public Hearing at 6:35 P.M.

Following a third call for comments from the public, Mayor Ardis determined no one wished to speak and he requested the Public Hearing be closed.

Council Member Spain moved to close the Public Hearing regarding the proposed amended 2017 City of Peoria Budget; seconded by Council Member Turner.

Motion to close the Public Hearing was approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, Mayor Ardis - 11;

Nays: None.

Mayor Ardis closed the Public Hearing at 6:37 P.M.

### PETITIONS, REMONSTRANCES & COMMUNICATIONS – TOWN OF THE CITY OF PEORIA

(16-325) TOWN OF THE CITY OF PEORIA FINANCIAL REPORT for PERIOD ENDING 9/30/2016, with Request to Receive and File.

Trustee Grayeb moved to receive and file the Town of the City of Peoria Financial Report for period ending 9/30/2016; seconded by Trustee Riggenbach.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, Chairman Ardis – 11;

Nays: None.

(16-326) TOWN OF THE CITY OF PEORIA FINANCIAL REPORT Prepared by RSM for the PERIOD ENDING March 31, 2016, and TOWN OF THE CITY OF PEORIA REPORT TO THE TOWN TRUSTEES AND TOWN OFFICIALS Prepared by RSM dated September 22, 2016, with a Request to Receive and File.

Town Clerk Beth Ball stated that all Trustees received a draft copy of the report in April 2016 and she said the report distributed was in its final form.

Trustee Grayeb moved to receive and file the Town of the City of Peoria Financial Report prepared by RSM for the period ending March 31, 2016, and Town of the City of Peoria Report to the Town Trustees and Town Officials prepared by RSM dated September 22, 2016; seconded by Trustee Moore.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, Chairman Ardis - 11;

Nays: None.

(16-327) Communication from the Town Officials Budget Committee with a Request to APPROVE the PROPOSED ESTIMATED TAX LEVY of \$2,343,873.00 (Estimated Tax Rate of .14742) (Pursuant to 35 ILCS 200/18-60) for the Town of the City of Peoria and Enter this Action into the Permanent Record.

Trustee Grayeb said the recommendation was to approve the proposed estimated tax levy as outlined. He stated that this was not a large levy, but it took into consideration the needs of the community in light of the economic downturn. He said it would maintain its current level of funding and would not reduce the assistance funds.

Trustee Grayeb moved to approve the proposed estimated tax levy of \$2,343,873.00 (estimated tax rate of .14742) (pursuant to 35 ILCS 200/18-60) for the Town of the City of Peoria and to enter this action into the permanent record; seconded by Trustee Turner.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, Chairman Ardis - 11;

Nays: None.

### PETITIONS, REMONSTRANCES & COMMUNICATIONS - CITY OF PEORIA (Continued)

CONSIDERATION OF CONSENT AGENDA ITEMS BY OMNIBUS VOTE, for the City of Peoria with Recommendations as Outlined:

- (16-328) Communication from the City Manager and the Director of Public Works With a Request to ACCEPT the LOW BID of R.A. CULLINAN & SON and Award a Construction CONTRACT, in an Amount Not to Exceed \$100,000.00, from the Base Bid of \$61,550.15 for the HMA (Hot Mix Asphalt) REPAIRS CONTRACT 2016. (All Council Districts)
- (16-329) Communication from City Manager and the Director of Public Works with a Request to APPROVE the PURCHASE of a Durapatcher Machine, for the Total Amount of \$51,227.00, from DURACO, INC. of Pearl, Mississippi, Utilizing the STATE of ILLINOIS CONTRACT BID PROCESS.
- (16-330) Communication from the City Manager with a Request to APPROVE the Commencement of the Process to Expand the Boundaries of the PEORIA URBAN ENTERPRISE ZONE to Include PARKWOOD COMMONS (formerly known as PIERSON HILLS), S. WESTERN AVE., AND BUTTERNUT BAKERY on LINCOLN ST. (Council Districts 1 and 2)

- (16-331) Communication from the City Manager with a Request to APPROVE a CONTRACT with MCANARNEY CONSULTING to Serve as the City's LOBBYIST in the State of Illinois and to Authorize the City Manager to Execute the Necessary Documents.
- (16-332) Communication from the City Manager and the Director of Public Works with a Request to APPROVE Change Order #1 to the Construction CONTRACT with C&G CONCRETE for the 100 NE ADAMS STREET Sidewalk Upgrades, in the Not-to-Exceed Amount of \$35,000.00, as Part of the Combined Sidewalk In Need of Repair & Harrison Impact Zone 2016 Projects (12.75% of Original Authorization Amount of \$274,582.55), for a Total Amended Authorization of \$309,582.55. (Amends Item #16-270). (Council District 1)
- (16-333) Communication from the City Manager and the Corporation Counsel with a Request to APPROVE the Ground Lease AGREEMENT between SPRINGDALE CEMETERY and PI TOWER DEVELOPMENT, LLC and to Authorize the City Manager to Execute the Necessary Documents.
- (16-334) Communication from the City Manager and the Director of Public Works with a Request to APPROVE RESOLUTION NO. 16-334 Authorizing the Public Works Director to Sign a Letter of Intent with the ILLINOIS DEPARTMENT OF TRANSPORTATION for the Proposed JURISDICTIONAL TRANSFER of an Alley Remnant off SPALDING AVENUE Between MADISON AVENUE and MONROE STREET in Peoria. (Council District 1)
- Communication from the City Manager and Director of Community
  Development with a Request to Concur with the Recommendation from the
  Planning and Zoning Commission to ADOPT ORDINANCE NO. 17,409
  Amending an Existing SPECIAL USE for a Retirement and Nursing Home,
  Ordinance Number 13,392, as Amended, in a Class R-7 (Multi-Family
  Residential) District and a Class R-3 (Single-Family Residential) District, to
  Allow for a Building Addition on the Independent Living Facility, with
  Waivers, for the Property Located at 3415 N. SHERIDAN ROAD (Parcel
  Identification Nos. 14-29-428-002 & 14-29-428-004), Peoria, Illinois. (Council
  District 2). PZ 16-36.
- (16-336) Communication from the City Manager and Director of Community Development with a Request to ADOPT ORDINANCE NO. 17,410 Renaming the 4600 Block of N. CALIFORNIA AVENUE to N. LYNDALE TERRACE, Peoria, Illinois. (Council District 3)
- Communication from the City Manager and the Community Development Director with a Request to Concur with the Recommendation from the Planning and Zoning Commission and Staff to ADOPT ORDINANCE NO. 17,411 Approving a SPECIAL USE for Waivers to Allow Waivers Related to Roof Type and Street Wall Requirements in a Class WH (Warehouse) District, for the Property Located at 1112-1114 SW JEFFERSON (Parcel Identification Nos. 18-09-353-023 and 18-09-353-006), Peoria, IL. (Council District 1)

- (16-338)Communication from the City Manager and the Corporation Counsel with a Request to APPROVE the SITE APPLICATION for a Class I (stadium) Liquor License with the Retail Sale of Alcohol at the LOUISVILLE SLUGGER SPORTS COMPLEX, 8400 N. ORANGE PRAIRIE ROAD, Contingent Upon the Compliance with all Final Building Inspections, with a Recommendation from the Liquor Commission to Approve. (Council District 5)
- (16-339)Communication from the City Manager and the Corporation Counsel with a Request to APPROVE the SITE APPLICATION for a Class B-1 (restaurant, 25% food) Liquor License with the Retail Sale of Alcohol at TANNINS & HOPS, 619A SW WATER, with a Subclass 1A (2:00 A.M. CLOSING HOURS), Contingent Upon the Compliance with all Final Building Inspections, with a Recommendation from the Liquor Commission to Approve. (Council District 1)
- APPOINTMENT by Mayor Ardis to the MAYOR'S ADVISORY COMMITTEE (16-340)FOR THE DISABLED with a Request to Concur:

Kaye Berry (Voting) - Term Expiration 6/30/2018

REAPPOINTMENT AND APPOINTMENT by Mayor Ardis to the SOLID (16-341)WASTE DISPOSAL COMMITTEE with a Request to Concur:

> Tim Riggenbach (Voting) - Term Expiration 6/30/2018 Patrick Nichting (Voting) - Term Expiration 6/30/2018

- APPOINTMENTS of CITY MANAGER PATRICK URICH and ASSISTANT CITY (16-342)MANAGER CHRISTOPHER SETTI by MAYOR ARDIS to the PEORIA/PEKIN **URBANIZED AREA TRANSPORTATION STUDY (PPUATS) POLICY** COMMITTEE, with Request to Concur.
- REPORT from the CITY TREASURER PATRICK A. NICHTING for the (16-343)MONTH of AUGUST 2016, with Request to Receive and File.
- REPORT from the CITY TREASURER PATRICK A. NICHTING for the (16-344)MONTH of SEPTEMBER 2016, with Request to Receive and File.

Mayor Ardis questioned if the Council wished to have any of the Consent Agenda items removed for further discussion.

Council Member Jensen requested Item Nos. 16-338 and 16-333 be removed from the Consent Agenda for further discussion.

Council Member Spain moved to approve the Consent Agenda items as outlined in the Council Communications; seconded by Council Member Grayeb.

Item Nos. 16-328 through 16-344 (excluding Item Nos. 16-333 and 16-338, which were removed for further discussion) were approved by roll call vote under the Omnibus Vote Designation.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel, Spain, Turner, and Mayor Ardis - 11;

Nays: None.

(16-333) Communication from the City Manager and the Corporation Counsel with a Request to APPROVE the Ground Lease AGREEMENT between SPRINGDALE CEMETERY and PI TOWER DEVELOPMENT, LLC and to Authorize the City Manager to Execute the Necessary Documents.

Council Member Jensen inquired whether Staff considered postponing this item until the Cell Tower Ordinance had been revised.

Corporation Counsel Leist said Springdale Cemetery's Board had approved and wanted to enter into the ground lease agreement with PI Tower Development. He said this item needed Council approval because the City was a supervisory authority over the cemetery.

In response to Council Member Jensen's concern as to whether the public was made aware of this item, Senior Corporation Counsel Ron O'Neal stated that the public was notified at many levels. He outlined the various stages in which the public was made aware stating that this item originated with the Springdale Authority where meetings were held that were open to the public. He said this item went before the Historic Preservation Commission wherein it was considered and approved before it went before the City's Planning and Zoning Commission. From the City's Planning and Zoning Commission, he said it was recommended for approval by the City Council.

City Manager Urich stated that the City Council previously approved a Special Use for this project in August 2016. He said since the City owned the land, approval for the agreement was needed by the City Council.

Discussions were held regarding the Cell Tower Ordinance and when it would come before the Council for review. It was noted that the Ordinance was currently scheduled to be on the City Council's agenda at the second meeting in November or first meeting in December.

Council Member Riggenbach said the Council approved the Special Use in August based on the Planning and Zoning Commission's recommendation. He said the tower was going to be camouflaged as a flag pole, which would be tastefully done.

Council Member Riggenbach moved to approve the ground lease agreement between Springdale Cemetery and PI Tower Development, LLC and to authorize the City Manager to execute the necessary documents; seconded by Council Member Spain.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11:

Nays: None.

(16-338)

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Communication from the City Manager and the Corporation Counsel with a Request to APPROVE the SITE APPLICATION for a Class I (stadium) Liquor License with the Retail Sale of Alcohol at the LOUISVILLE SLUGGER SPORTS COMPLEX, 8400 N. ORANGE PRAIRIE ROAD, Contingent Upon the Compliance with all Final Building Inspections, with a Recommendation from the Liquor Commission to Approve. (Council District 5)

In response to Council Member Jensen's question regarding the type of liquor license that was being sought, Corporation Counsel Leist said this was not an application to have a Class 1A license, which would allow liquor to be served until 1:00 A.M., but was for the site only.

Council Member Jensen said she was seeking reassurance that this would not allow the ball park to serve alcohol until 1:00 A.M., and she requested a restriction on the license of 10:00 P.M. for the sale of alcohol.

At the conclusion of the discussion regarding curfew for the service of alcohol, Council Member Jensen moved to approve the Site Application for a Class I (Stadium) liquor license with the retail sale of alcohol at the Louisville Slugger Sports Complex, 8400 N. Orange Prairie Road, contingent upon the compliance with all final building inspections and amended to reflect a restriction of serving alcohol no later than 10:00 P.M.; seconded by Council Member Johnson.

Approved, as amended, by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11;

Nays: None.

## REGULAR BUSINESS ITEMS, with Recommendations as Outlined:

(16-345) Communication from the City Manager with a Request to RECEIVE and FILE a Presentation from the PEORIA AREA CONVENTION AND VISITORS BUREAU.

Mr. Don Welch, President and CEO of the Peoria Area Convention and Visitors Bureau, distributed handouts of the PACVBs flyers and booklets to all Council.

Mr. Welch provided a presentation on the Peoria Area Convention and Visitors Bureau (PACVB). He reviewed its mission stating its goal was to promote the Peoria Area as a destination and to contribute to the economic growth of the communities it represented. He reviewed PACVBs marketing and advertising plan noting the print and digital advertisements were reaching a large audience. He said its 32<sup>nd</sup> TV commercial was aired at the Mayor's State of the City Address. He stated that all publications were produced in-house by a marketing and design team. He said the media and public relations team worked with the Downtown Development Corporation to recruit new businesses to the area. He said the PACVB scheduled meetings with major employers and he reviewed the travel media showcase and digital meetings campaign. He provided an overview of destination enhancement noting the Santa Clause race on Water Street and Mardi Gras in May. He remarked that Council Member Spain was assisting with the Cycle Sharing Program, which was anticipated to launch in April.

Mr. Cory Hatfield, Director of Sales for the Peoria Area Convention and Visitors Bureau, said everything done was to bring people together to work collectively. He said the PACVB had contacts with the Springfield Convention and Visitors Bureau and he provided an overview of their strategy to reach out to Springfield, the University of Illinois, other communities and organizations. He explained PACVB's strategy and how it reached out to various events in order to bring them to Peoria.

Council Member Spain extended his appreciation to the leadership of the PACVB and for their presentation and he said the City and the PACVB worked well together for the best interest of Peoria.

Council Member Spain moved to receive and file a presentation from the Peoria Area Convention and Visitors Bureau; seconded by Council Member Ruckriegel.

Mayor Ardis expressed his appreciation for the presentation from the PACVB and he remarked

on a catalog prepared by the Bureau entitled "Enjoy Peoria." He said the City was occasionally referred to as "Little Chicago" due to the many exciting things to do in the City.

Council Member Ruckriegel expressed his appreciation for the efforts of the PACVB. He said there was a certain amount of gratification taking in all that was available to the citizens of the community.

Council Member Moore expressed her appreciation for the experience guide noting it contained a wealth of information about Peoria's businesses and events.

Mayor Ardis expressed his appreciation for the hard work and effort put forth by the PACVB to attract events and people to the area. He noted the commercials and videos were high quality and well done and he expressed an appreciation for the continued efforts of Shopping Local and its promotion over the last several years.

Mr. Welch expressed his appreciation for the support of City Staff, County Staff and the Chamber of Commerce with their collaboration efforts with the PACVB

Council Member Montelongo asked that the PACVB make their recruiting video available to all businesses and employers.

Motion to receive and file a presentation from the Peoria Area Convention and Visitors Bureau was approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11;

Nays: None.

# (16-346) Communication from the City Manager with a Presentation from the CEO Council Regarding the WATER COMPANY OBJECTIVE STUDY.

Mr. Jeff Griffin of the CEO Council and the Peoria Area Chamber of Commerce distributed a PowerPoint of his presentation to all Council Members and he provided a presentation on the water infrastructure objective analysis and he recognized Ms. Ashley Taylor of the CEO Council who was assisting on the project.

Mr. Tom Fliege, Chair of the CEO Council Water Infrastructure Objective Study Committee, reviewed the composition of the committee and its mission. He reported that the Peoria water rates were currently higher than most communities – more than East Peoria and 2.5 times higher than Springfield. He reviewed the 1889 Franchise Agreement noting a five-year option was built into the agreement for the City to have the opportunity to buy the company. He remarked that 85% of Americans received their water from a municipally-owned system and he noted on the importance of having a community conversation about the franchise agreement. In order to realize the benefits of owning the water company, he said a "fair" price must be established and a balanced and proper appraisal conducted. He recommended the City immediately undertake an educational campaign on purchasing the Water Company, engage in community conversation, seek to definitively determine if exercising its franchise option is financially advisable, and ensure a "fair" appraisal is conducted.

Mayor Ardis expressed his appreciation for the efforts of the committee and he remarked that this item came before Council every five years.

Mr. Fliege said people had come to understand the value of controlling the water. In response to Council Member Grayeb, he said had the City purchased the water company 25-30 years ago, the City would have been able to easily pay for the Combined Sewer Overflow. He said the committee reviewed the City's bonding capabilities noting it was more than capable to handle the purchase of the CSO and the purchase of the Water Company.

Council Member Spain expressed his appreciation to the CEO Council and Staff in their efforts. He said this was an important topic for the community and he noted that the fact that the business leaders where stepping up early to begin discussion on this topic was important.

Mr. Fliege said the CEO Council took the approach as a business proposition and he noted that the numbers calculated had made this an untenable proposition. If received at a fair price, he said the City could receive many benefits through a profit component.

Council Member Spain said the experience in 2005 at arriving at an unfair price created reluctance for future Councils. He said the next step that should be taken was the due diligence stage in an effort to arrive at a fair price; however, he said the cost associated with the due diligence weighed upon the Council.

Mr. Fliege provided an estimate of the expense of the investigation process; however, he said the CEO Council believed the potential revenue stream from buying the water company would justify the effort. He remarked that had the City purchased the water company 25-30 years ago, the tax issues the City currently faced might have looked significantly different today. He said the CEO advocated investigating the opportunity with the potential outcome of having those dollars going back into the community.

Mayor Ardis said the purpose of the presentation was to allow the CEO Council to present its initial findings and to begin the initial public portion of the conversation. He said this was the initial stage of the due diligence process and he commented that none of the Council wanted to object to begin the conversation. He said the CEO Council asked for Council's support to begin community discussions, noting that it would ultimately be the tax payers that would potentially own the water company. He said the City would assist to ensure the conversations were public and the community had the opportunity to hear the information. He said he anticipated the community would be happy with the process to distribute information.

Council Member Jensen expressed her appreciation for the effort put into this project. She asked City Manager Urich to come back with a plan for meaningful public input, a map and timeline of meetings and what further studies needed to be conducted. She asked to move the process forward as soon as possible.

Mayor Ardis said he would like to have more discussion with City Manager Urich and the CEO Council noting uncertainty as to whether the City wanted to own the whole process, but remarked that the City should take leadership.

Council Member Jensen asked that an outline be provided for public meetings at the November 15, 2016, City Council meeting.

Council Member Spain moved to receive and file the presentation from the CEO Council regarding the Water Company Objective Study; seconded by Council Member Ruckriegel.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11;

Nays: None.

(16-347) Communication from the City Manager and Corporation Counsel with a Request to APPROVE a Franchise AGREEMENT with COMCAST for CABLE SERVICES.

Senior Corporation Counsel Ron O'Neal said an agreement had been reached with Comcast. He said the agreement included a 1.0% Public, Educational and Government (PEG) fee. He explained how the PEG fee would benefit the City wherein it would engage the public in more of the City's businesses and educational institutions in order to showcase the City. Aside from the PEG fee, he said this agreement was similar to the agreement recently approved for iTV3.

In response to Mayor Ardis, Senior Corporation Counsel O'Neal said this was a non-exclusive agreement. He said should another company come forward and have an interest in having a franchise with the City, the City would be free to make that application and the Council would be free to consider that application.

Mr. Art Svymbersky, Government Affairs Manager for Comcast, expressed his appreciation to Mayor Ardis and the City Council for their consideration. He thanked City Staff for their efforts in the negotiations and to City Manager Urich who ensured the agreement satisfied the City's needs. He said he was excited to have the possibility of bringing their service and product to every resident of Peoria. He said they were looking forward to working with the City Council and Mayor with major initiatives over the years.

Council Member Spain move d to approve a franchise agreement with Comcast for cable services; seconded by Casey Johnson.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11:

Nays: None.

(16-348) Communication from the City Manager and the Community Development Director for the Following:

- A. APPROVE a Contribution of \$63,860.00 to the HEART OF ILLINOIS UNITED WAY to Provide Partial Funding for a Day Drop-In Center to Provide Services to the Local Homeless Population; and,
- B. ADOPT an ORDINANCE Amending the City of Peoria 2016/2017 BIENNIAL BUDGET Relating to the Use of the GENERAL FUND BALANCE.

Mr. Michael Stephan, President of the Heart of Illinois United Way, expressed his appreciation for Council's consideration and he said the Day Drop-In Center was a great collaboration of entities. He stated that the Federal government had stopped the funding of the drop-in center, which had left the homeless with no place to go during the day. He expressed the importance of providing a place, especially in light of the winter months approaching.

Mayor Ardis remarked that this was a result of several months of discussion with the Continuum of Care, the United Way and City Staff and he expressed a concern for the homeless population in the area. He recognized Ms. Nicole Fredericks, Vice President of Community Investments for the United Way, and her efforts on the project. He noted the importance of working towards long-term solutions and said the Federal government wanted the community to work towards more sustainable housing.

City Manager Urich remarked that the United Way Board approved the transfer of funding for the Center with one of the conditions being the Continuum of Care devising a permanent solution.

Council Member Ruckriegel remarked on the impact the closure of the Day Drop-in Center had on the community with the homeless having no place to seek shelter. He said while this was not planned, it was important that the City did all it could for the homeless.

Council Member Ruckriegel moved to approve a contribution of \$63,860.00 to the Heart of Illinois United Way to provide partial funding for a Day Drop-In Center to provide services to the local homeless population; seconded by Council Member Moore.

Council Member Moore expressed appreciation for those agencies that helped provide a place for the homeless upon the closure of the Day Drop-In Center and she expressed her appreciation to the United Way in their efforts.

At the request of Council Member Grayeb, Ms. Fredericks provided a review of the changes made to the Federal Homeless Policy that greatly impacted the community along with the changes that were happening with the Continuum of Care.

Council Member Grayeb said the Federal government wanted the City to provide a more permanent solution. He remarked on the large numbers of individuals impacted noting that Peoria was the second largest metro area in the State of Illinois. He also remarked on the number of young people that were impacted by the closure and said there needed to be a full array of programs for people in this situation.

Ms. Fredericks said the Day Drop-In Center would open November 7, 2016, from 8:00 a.m. to 8:00 p.m. She said they would provide basic services such as meals, showers and a safety net program for the nighttime residents. She said they would partner with other agencies such as the Dream Center in order to provide additional services.

In response to Council Member Montelongo, City Manager Urich said the \$63,000.00 would be appropriated out of the 2016 budget, and coupled with other organizations, the funding would carry through to 2017. He said the City was not funding the full \$150,000.00.

In response to Council Member Moore about the needs of homeless women, Ms. Fredericks said the Dream Center provided an overnight Cot Program.

Motion to approve a contribution of \$63,860.00 to the Heart of Illinois United Way to provide partial funding for a Day Drop-In center to provide services to the Local Homeless Population was approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11;

Nays: None.

Council Member Moore moved to adopt an Ordinance amending the City of Peoria 2016/2017 Biennial Budget relating to the use of the General Fund Balance; seconded by Council Member Riggenbach.

ORDINANCE NO. 17,412 was adopted by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11;

Nays: None.

(16-349) Communication from the City Manager and the Finance
Director/Comptroller with a Request for Continued Discussion Regarding
the PROPOSED AMENDED 2017 CITY OF PEORIA BIENNIAL BUDGET, with
Request to Receive and File.

Finance Director/Comptroller distributed additional budgetary information to all City Council Members.

City Manager Urich said the proposed amended 2017 City of Peoria Biennial Budget was distributed to Council both electronically and hard copies. He identified the changes made since the last City Council meeting.

City Manager Urich reviewed the changes in the proposed budget. He said the agreements with the Civic Center Authority and the Convention and Visitor's Bureau increased the direct subsidy to the Civic Center Authority. He said the Tourism Reserve Fund reduced the appropriation amount of approximately \$350,000.00 annually. He said \$650,000.00 was transferred back into the General Fund where it would be paid as a support to other agency expenses. He reviewed the Refuse Collection Fund noting that the expenses were due to new hires, but that number was able to be reduced by roughly \$400,000.00. In summary, he said the budget presented had total revenues of \$203,663,056.00 and total expenses of \$203,582,203.00, and an increase across all funds and fund balances of \$80,853.00. He noted a change in landscape workers. He said there were five recommended landscape workers for approval in an effort to prepare for the CSO initiatives and the issues of landscape maintenance throughout the City. He said the budget books presented to the City Council included a transmittal letter and some detailed financial schedules that included the Capital budget along with corresponding Capital sheets.

Mayor Ardis expressed his appreciation for the discussion on the budget and for the adjustments in numbers, specifically the proposed revenue. He expressed a concern for the economy and whether the projections would be enough. He asked whether the Capital improvements at Dries Lane, the Gateway and the downtown library could be deferred until the next two-year budget. He appreciated the efforts in compiling a balanced budget, but remarked on the need for a cushion.

Council Member Ruckriegel expressed his appreciation to Staff for their efforts in balancing the budget. He said the cover letter discussed the economic climate, noting that the climate was in a volatile state both locally and regionally. He asked the City Manager to discuss the City Council's established policy regarding the City's fund balances. He said there was currently 18.8% in total fund balances with 6.3% assigned to debt services. He asked where those numbers fell in terms of best practices and what was done in the past 5-7 years to move towards those numbers.

City Manager Urich said the current General Fund Unobligated Fund balance policy adopted by Council was 25%, wherein the current number was below that policy. He said the policy stated that the City would take steps to move closer towards 25% and to develop a plan to meet that number. He said 25% covered three months of operating expenses. He said the City had unforeseen expenses that occurred over the last couple of years, noting the Day Drop-in Center and the flood along the riverfront. He said those types of unforeseen circumstances necessitated the use of the fund balance.

Finance Director/Comptroller Jim Scroggins provided the basis for the 25% target noting it covered a three month lag time for receiving sales tax information. He said, historically, the City's goal was to balance the budget or have a surplus. He said the aim was to conservatively estimate revenues and over-estimate expenditures.

In response to Council Member Ruckriegel, Director Scroggins reviewed the healthcare costs for 2017. He said, historically, the City had done well with its health fund in keeping the cost increases well below the national average. He said Staff was approaching the subject from different angles in order to keep those costs in control.

Council Member Ruckriegel requested a breakdown by department of the City's full-time employees. He also asked for information on the study that was done at the library regarding the changing of the HVAC units, which could provide some cost savings.

Council Member Grayeb commented that the City's budget reflected the City's values as a community. He reviewed the proposed cuts and he commended Staff and the Mayor in their efforts in this matter; however, he said the City had a commitment to the taxpayers that the City would continue to rebuild its infrastructure and roads and to prevent cuts in the City's public safety. He said the City's operation had been significantly scaled back to where it was run by a third fewer employees.

City Manager Urich said the City reduced over 100 positions over the last several years. He said the Budget in Brief identified that had the City kept its staffing levels prior to the cuts, the City would have had to add approximately \$20 million of additional spending into the budget.

In response to Council Member Grayeb's question regarding the City's reserves, City Manager Urich said with the proposed budget, the General Fund would have an ending fund balance of \$23,442,626.00. He said if the assignment for debt service was taken out, the unassigned General Fund balance would be approximately \$17.1 million, which was about 18.6% of the total General Fund expenditures, which would cover approximately two months of operating expenses. He pointed out that one of the strengths the City had as a home rule community was the ability to raise revenue.

Council Member Grayeb remarked on the importance of continuing with the progress the City had made in addressing its infrastructure and public safety.

In response to Council Member Moore, Director Reeise reviewed summer temporary workers and winter temporary workers. He said Staff reviewed the numbers and determined they could schedule winter temporary workers for one day per week except for when it snowed and could staff 12 temporary workers in the summer to assist with pavement preservation. He reviewed the pay scale for a maintenance worker and a landscape worker and how to keep the rates competitive and to provide incentives.

In response to Council Member Moore regarding the Trewyn Project, City Manager Urich said that project was contained in the Sewer Fund listed as Folkers Avenue CSO Project. He said this was a sign of good faith with the Federal government that the City put in another CSO pilot project in a residential neighborhood in front of Trewyn School. He said this project would allow for the City to redo the street and coordinate it to turn it into a "green" street that would capture storm water and infiltrate it into the ground.

Mayor Ardis asked Director Reeise to help the City Council understand the need and proposal for landscape workers and whether those positions could be contracted out.

Director Reeise said the City currently budgeted \$80,000.00 for landscape maintenance throughout the City. He said the City was starting to look at different ways to provide landscaping. He provided the pros and cons of contracting the work, and noted it would add an additional \$120,000.00 to that \$80,000.00 budget should they contract those positions.

Mayor Ardis asked for a Report Back on what impact it would have to contract the landscape work versus hiring additional full-time employees to the payroll.

Council Member Riggenbach said he agreed with deferring the Dries Lane improvements, and he requested additional information regarding the project.

Director Reeise said, in response to Council Member Riggenbach, the proposal regarding mowing vacant lots was to continue using contractors. He said the City wanted to utilize \$50,000.00 in TIF Funding out of the South Side Village Growth Cell TIF in order to develop new contractors, noting that the number of vacant lots continued to expand each year.

Discussions were held regarding animal control services. City Manager Urich said, in response to Council Member Riggenbach, that the County offered no increase for 2017, a 5% increase in 2018 and a 5% increase in 2019. He said the City was still ahead by having the contract with the County. He said he would provide a Report Back to Council to verify the information.

In response to Council Member Riggenbach, Director Scroggins reviewed the Personal Property Replacement Tax. He said the repayment to the State of Illinois was approximately \$894,000.00. He said the State has not outlined how they were going to recoup those funds, but he anticipated they would begin in 2017 for a two-year period. Because of this correction, he said the City would now have to review its projections, noting that the State overfunded the City approximately \$450,000.00 more per year. He said the \$894,000.00 was recorded as a payable in 2015, which was addressed with the 2015 audit. For cash flow purposes, he said the payment would not begin until 2017 and 2018.

Council Member Riggenbach reviewed the Refuse Collection Fee noting it was down 5.45%, and he requested a Report Back on what brought that percentage down.

Mayor Ardis commented on the animal control contract, and he asked City Manager Urich to negotiate with the County a one-year contract until 2017 so they would be able to coordinate that contract with the City's two-year budget process.

Council Member Jensen expressed a concern about the soft economy along with continued flat and declining sales tax revenue and there not being enough in reserves for emergencies. She asked for a review of cutbacks such as the Dries Lane Project, the Gateway Building Project and the Library Project. She requested an explanation on what was done in recent years with the new North Branch Library and all the renovations that were made to the older library facilities. She asked for a review on what was spent and what was done with issuing the bonds to make those improvements.

In response to Council Member Jensen, City Manager Urich provided an overview of the road projects and how those projects were funded utilizing Federal grants, Peoria County funds, the State Capital Bill, local motor fuel taxes and the State motor fuel tax. He reviewed the Allen/Alta Project, Northmoor Road Project, and the McArthur Highway Bridge Project. In addition, he reviewed the Western Avenue Project and the completion of the Sheridan Road Project along with various pavement preservation and roadway infrastructure projects.

Regarding residential projects for 2017, Director Reeise said the City would propose including Harvard Avenue from Lake to War Memorial Drive, various pavement preservation projects for each Council District and a road rating survey.

Council Member Jensen said she appreciated the addition of the landscape workers, stating she had advocated for the same. She said she would like a Report Back on the cost-saving of the additional landscape workers, but also noted it should be a priority for the City.

Council Member Montelongo inquired whether the budget took into consideration a possible CSO settlement and he requested an update with regards to such a settlement and whether it would occur in 2017 or 2018. He asked the City Manager for budget projections for 2018, 2019 and 2020.

City Manager Urich said the City was still in discussions with the Federal government regarding the Consent Decree for the CSO settlement. At this point in time, he said he could not say with certainty when those discussions would be completed. He said a portion of the budget anticipated the settlement with the hiring of additional landscape workers. He said the CSO settlement contributed to creating a new division of City government. He said he would not have a clear answer as to when the settlement would occur, but he said he anticipated sometime in 2017.

Council Member Ruckriegel remarked on the importance of maintaining the road. He reviewed the revenue increases from the 2016 Estimated Actual to the 2017 Budget. He said some of the figures may be stronger and others may fluctuate more with the economy. He requested a rating system on the solidity of the numbers provided. He asked for some type of basis as to how those numbers were structured.

Mayor Ardis asked for a Report Back on whether the Management Analysist position in the Fire Department would be better served hiring in-house or contracted out.

City Manager Urich provided an overview of the next step in the budget process noting he would come back to Council with the Report Backs requested. He said the next City Council meeting was scheduled for November 1, 2016, wherein Staff and Council would reconvene this item and work through any questions based on the Report Backs provided. From that meeting, he said

he anticipated bringing forward for Council consideration the Amended Appropriation Ordinance and the Levy Ordinance on November 15, 2016, for adoption so that the budget amendments could be concluded.

Mayor Ardis remarked on the importance as Council continued to have questions to approach Staff in order for them to provide feedback. He said when Council convened next week, everyone needed to work to have the City Manager in a position to finalize the amended budget in order for it to be passed on November 15.

Mayor Ardis announced that the November Council Meeting calendar had changed as follows:

Tuesday, November 8, 2016 – Canceled Tuesday, November 22, 2016 – Canceled

Tuesday, November 1, 2016 – Rescheduled Regular City Council Meeting Tuesday, November 15, 2016 – Rescheduled Regular City Council Meeting

Regarding the estimate of taxes to be levied, City Manager Urich said the proposed amount was an estimate. He said the Council would have the actual Levy Ordinance for consideration in two weeks.

Mayor Ardis commented that the approval of the estimate of taxes to be levied was a Truth in Taxation function. He said taxes would not be increased to the point where the City would have to conduct a Truth in Taxation Hearing.

Council Member Riggenbach moved to receive and file the discussion regarding the proposed amended 2017 City of Peoria Biennial Budget; seconded by Council Member Turner.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel, Spain, Turner, and Mayor Ardis - 11;

Nays: None.

(16-350) Communication from the City Manager and the Finance Director/Comptroller with a Request to APPROVE the ESTIMATE OF TAXES TO BE LEVIED, in the Amount of \$29,089,071.00, at a Rate of \$1.4456 Pursuant to 35 ILCS 200/18-60.

Council Member Riggenbach moved to approve the estimate of taxes to be levied, in the amount of \$29,089,071.00, at a rate of \$1.4456 pursuant to 35 ILCS 200/18-60; seconded by Council Member Moore.

For clarification, Finance Director/Comptroller Scroggins stated that this amount was an estimate only, noting it was required by the Truth in Taxation Act. He said this amount was not an increase, stating that the City would still have the opportunity to increase or decrease the tax rate. He reported that there was a projected increase of approximately 1.5%.

Motion to approve the estimate of taxes to be levied, in the amount of \$29,089,071.00, at a rate of \$1.4456 pursuant to 35 ILCS 200/18-60 was approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel, Spain, Turner, and Mayor Ardis - 11;

Nays: None.

# PUBLIC COMMENTS REGARDING THE PROPOSED AMENDED 2017 BIENNIAL CITY OF PEORIA BUDGET

It was determined there were no citizens to address the City Council regarding the proposed amended 2017 Biennial City of Peoria Budget.

# <u>UNFINISHED BUSINESS (Including but not limited to motions to reconsider items, if any, from the previous Regular Meeting)</u>

It was determined that there was no Unfinished Business at this time.

### **NEW BUSINESS**

#### 24/7 Wall Street

Council Member Moore expressed her concern about an article that was published online by 24/7 Wall Street. She said the journalist had made presumptions about the African-American community within the City without contacting reliable sources. She said she had written a letter to the Peoria Journal Star regarding the article and she encouraged the community not to believe something before it was verified. She remarked on the importance of progressing forward. She stated it was important to recognize and address the issues before the City, noting that the article from 24/7 Wall Street would have no standing as the community progressed.

Mayor Ardis expressed his appreciation to Council Member Moore for addressing the issue. He said Staff would compile a team of volunteers to address the issues. He noted that the numbers provided in the article were metropolitan numbers, which would not necessarily pertain to the City.

### CityFest Saturday, October 22, 2016

Council Member Jensen commended Staff for their efforts in the CityFest held last Saturday in celebration of the City's first CSO green solution pilot project. She said there was a good turnout and commented that there were discussions regarding future CityFests. She said these events were a great way to highlight good things happening within the City of Peoria.

### Fourth Floor Display Case - Quest Charter Academy

City Clerk Beth Ball said the fourth floor display case showcased art projects from Quest Charter Academy to celebrate talented youths in the arts. She said the art projects were cardboard art sculptures, radial designs, collages, and shattered images. She encouraged everyone to visit the display case.

### Peoria Addiction Awareness Walk

Mayor Ardis announced an upcoming awareness walk for heroin addiction. He said the walk would be hosted November 5, 2016, from 1:00 P.M. to 3:00 P.M. at the Peoria Riverfront/CEFCU Center Stage at The Landing.

## CITIZENS' OPPORTUNITY TO ADDRESS THE CITY COUNCIL/TOWN BOARD

Hearing no objection, Mayor Ardis granted Privilege of the Floor to those citizens wishing to address the City Council/Town Board.

Mr. Amr ElSamny, a citizen of Peoria, expressed his appreciation to the City Council for the CityFest held last weekend celebrating the CSO Pilot Project. He commended the Public

Works Department on their efforts stating he would like to see more celebrations of the City's projects. He said these types of projects would make the City more attractive and bring more investment into the community. He commented on Peoria's ranking for minorities and asked the City to improve its status in order to be more welcoming. He commented that the City had a large incentive being a home rule City, which allowed for discussion on free trade zones. He said free trades zones would attract thousands of companies, which would increase revenue for the City and the State.

### **EXECUTIVE SESSION**

Consideration of a motion to enter into EXECUTIVE SESSION pursuant to 2(c)(11) Litigation when an action against, affecting, or on behalf of the particular public body has been filed and is pending before a court or administrative tribunal, or when the public body finds that such an action is probable or imminent.

Council Member Moore moved to enter into Executive Session pursuant to 2(c)(11) Litigation when an action against, affecting, or on behalf of the particular public body has been filed and is pending before a court or administrative tribunal, or when the public body finds that such an action is probable or imminent; seconded by Council Member Turner.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11;

Nays: None.

### **ADJOURNMENT**

Council Member Grayeb moved to adjourn the Joint City Council and Town Board Meeting; seconded by Council Member Spain.

Approved by roll call vote.

Yeas: Akeson, Grayeb, Jensen, Johnson, Montelongo, Moore, Riggenbach, Ruckriegel,

Spain, Turner, and Mayor Ardis - 11;

Nays: None.

Meeting adjourned at 9:38 P.M.

Beth Ball, MMC, City Clerk City of Peoria, Illinois