



# City of Peoria 2020-2024 Consolidated Plan

City Hall  
419 Fulton Street, Suit  
Peoria, IL 61602



The purpose of this amendment is to reallocation CDBG-CV funds and prior year funds for public facility projects.

## **Executive Summary**

### **ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)**

#### **1. Introduction**

The purpose of the City of Peoria's Five Year 2020-2024 Consolidated Plan and 2020 Annual Plan is to develop a viable urban community by providing decent housing, a suitable living environment, expanded economic opportunities principally for low- and moderate-income persons, and programs that will address the needs of persons experiencing homelessness. The plan sets forth how three Housing and Urban Development (HUD) grants: Community Development Block Grant, HOME Investment Partnership and Emergency Solution Grant, will be used as investment priorities to achieve specific HUD objectives and outcome performance measures.

#### **COVID-19 Substantial Amendment # 4**

The City of Peoria received additional funding from the Department of Housing and Urban Development to prevent, prepare for, or respond to COVID-19. These additional CDBG-CV funds are added as Other Federal Funds in the Anticipated Resources pages per HUD guidance.

This amendment reallocates prior year funding, 2020 funding, and COVID funding for public facility projects. The strategic plan is also updated to include these changes as well as updates to reflect the substantial amendment to the 2021 action plan to add public facility projects.

Below is a list of sections of this plan that were updated.

- PR-15 Citizen Participation
- SP-05 The Strategic Plan Overview
- SP-10 The Strategic Plan Geographic Priorities
- SP-25 The Strategic Plan Priority Needs
- SP-35 The Strategic Plan Anticipated Resources
- SP-45 The Strategic Plan Goals (SP-45) to add additional COVID-19 program goal outcome indicators.
- AP-15 Annual Plan Expected Resources (Same information as SP-35)
- AP-20 Annual Plan Goals and Objectives
- AP-35 Annual Plan Projects
- AP-38 Annual Plan Project Summary

## **2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview**

The Consolidated Plan consists of the following sections:

**Process:** Describes the consultation and citizen participation process undertaken to collect information from residents and stakeholders on community needs.

**Needs Assessment:** Analyzes demographics, needs related to affordable housing, special needs housing, community development, and homelessness.

**Market Analysis:** Examines the supply of affordable housing units, the regional housing market, conditions that impact community needs, and the programs that address those needs.

**Strategic Plan:** Identifies specific goals for the City based on the highest priority needs informed by the Needs Assessment, Market Analysis, and extensive consultation with citizens and community groups.

The plan includes the Annual Action Plan for 2020, which describes the planned investment of resources to implement specific programs that meet the year's strategic goals. The Consolidated Plan leverages analysis the City conducted in developing its 2020 Analysis of Impediments.

## **3. Evaluation of past performance**

According to the 2018 Program Year End Review Letter, HUD determined that the City has the continuing capacity to administer HUD Community Planning and Development (CPD) programs. The City has no current findings, and its expenditure level on HUD funded grants meets the requirements of each program.

## **4. Summary of citizen participation process and consultation process**

The City of Peoria's citizen participation process was a robust and strong effort to engage the public on the needs of the City of Peoria. The City created a needs survey that was distributed both electronically and in paper format over a month and a half of time. The survey was available in both English and Spanish. In addition, City staff attended community events that were already occurring in order to obtain public input. These events included the Riverfront Market on Saturday morning, Health Fair for WIC participants, food pantry and soup kitchen visits, and others. Staff also held specific informational meetings in targeted neighborhoods that have predominately low-and moderate-income residents. Finally, staff also attended meetings with stakeholders, such as the Continuum of Care General Membership and Governing Board, neighborhood association meetings, Southside Community United for Change, and others. Prior to the draft of the plan, the City held one public hearing as a part of a special meeting of a City Commission that makes funding decisions about Public Service funding. The City received 773 responses to the survey.

## **PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

For the creation of the 2020-2024 Consolidated Plan, the City of Peoria conducted a robust citizen participation outreach strategy. Prior to the development of the plan, the City conducted a Community Needs Survey that received 773 responses. One initial public hearing was conducted as part of a City Commission meeting on August 9, 2019. In addition, the City conducted two public meetings at neighborhood locations to provide an overview of funding and eligible uses. Attendees then completed the survey. These meetings took place on August 7 and August 12, 2019. The outreach efforts below outline the locations where the survey was promoted and distributed.

After the development of the plan, the 30-day comment period included public hearings and consultation with local organizations. Emails were also used to gain input from entities with specific expertise, including but not limited to, those in the areas of housing, non-housing, community development, homelessness and the near homeless. This effort met and exceeded the requirements of the City's Citizen Participation Plan and provided meaningful input for the creation of the 2020 Consolidated Plan. Public hearings were held to obtain citizen comments on issues related to the housing, non-housing and community development needs in the City.

Two public hearings were held on March 4 at PCCEO and March 5 at First English Lutheran Church. Public notices for each hearing were published in the Peoria Journal Star newspaper. These public hearings allowed the public to comment on the development of the 2020 Consolidated Plan. A draft copy of the 2020 Consolidated Plan was made available for public review and comment from February 20 to March 23. Public notice of the 30-day comment period was published in the Peoria Journal Star newspaper. Copies of the 2020 draft Consolidated Plan were available for review at the following locations: City of Peoria Community Development Department's office, City of Peoria website, Peoria Public Library - Downtown Branch.

The Consolidated Plan, Analysis of Impediments, and Citizen Participation Plan were approved by City Council on March 24.

There are no Colonias (unregulated housing settlements) in the City, and therefore, no related consultation was required.

### **COVID-19 Substantial Amendment #3**

For the development of the substantial amendment, the Citizen Participation plan was followed. There was a 30-day comment period beginning Tuesday, March 29 and ending on April 27. There were two public hearings. One held at the Lincoln Branch of the Peoria Public Library on April 4 at 6:00 pm. The second was held at Peoria City Hall on April 5 at 9 am. A notice was published in the Peoria Journal Star on March 28.

No public comments were recieved.

# Strategic Plan

## SP-05 Overview

### Strategic Plan Overview

For the first time, the City conducted a Community Needs Survey to solicit comprehensive feedback from residents about the priorities for this federal funding. The survey results along with stakeholder input shaped the selection of needs and goals in the plan. In addition, data from the City's Analysis of Impediments helped to shape the priorities for the plan.

### COVID-19 Substantial Amendment #4

The substantial amendment reallocates prior year funds and 2020 funds to public facility projects. In addition, the strategic plan was updated to include public facility projects that are part of the substantial amendment to the 2021 plan.

## SP-25 Priority Needs - 91.215(a)(2)

### Priority Needs

Table 48 – Priority Needs Summary

<b>1</b>	<b>Priority Need Name</b>	COVID-19 Programs
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	COVID-19 Programs
	<b>Description</b>	Programs in this priority need will help to prevent, prepare for or respond to COVID-19.

	<b>Basis for Relative Priority</b>	This priority is being added to the top of the list of priorities due to the urgent situation that COVID-19 has created for communities across the country. These programs will provide assistance in order to prevent, prepare for or respond to COVID-19.
<b>2</b>	<b>Priority Need Name</b>	Housing Rehabilitation
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Elderly Frail Elderly Persons with Physical Disabilities Persons with Developmental Disabilities
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	Housing Rehabilitation
	<b>Description</b>	This priority need will address the need for housing rehabilitation for owner-occupied homes within the City of Peoria in order to create decent, affordable housing. Rehabilitation activities such as roof replacement, water heater replacement, lead abatement, ramp installations, and others will be offered to low-income households throughout the City. Code enforcement activities also help the rehabilitation of rental units.
	<b>Basis for Relative Priority</b>	Housing rehabilitation and related programs such as energy efficiency improvements were the top-rated items in the City's Community Needs Survey. In addition, a top issue in the region is the quality of the housing stock available due to the older housing stock throughout Peoria. The Housing Needs Assessment also demonstrated the need for housing rehabilitation due to the number of households with housing problems. Housing rehabilitation was also identified as a major recommendation in the Analysis of Impediments due to the old age of many low-income homes.
	<b>3</b>	<b>Priority Need Name</b>



	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	Focus Area Housing Leverage
	<b>Description</b>	This priority need is for the creation and retention of affordable housing units within the City of Peoria. This could include HOME funding for CHDOs or other developers for the new rental units or the rehabilitation of multi-family rental units.
	<b>Basis for Relative Priority</b>	The basis for this priority is due to the ranking of family housing towards the top of the Community Needs Survey. In addition, respondents unable to find decent, affordable housing indicated the top reason for this was due to high cost of housing in the community. Affordable housing was also identified as a major need in the Analysis of Impediments. Finally, stakeholders, such as the Continuum of Care, have identified the creation and retention of affordable units as a high need in our community.
4	<b>Priority Need Name</b>	Public Service
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Victims of Domestic Violence Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	Public Service
	<b>Description</b>	This priority need will assist local nonprofits in providing a variety of services to low-income residents.
	<b>Basis for Relative Priority</b>	The basis for this priority is that these social services are vital to assisting low-income community members. The City's Community Needs Survey results will be used to help guide a City Commission to select the priorities that will be funded each year.
5	<b>Priority Need Name</b>	Homeless Services
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	Homeless Services
	<b>Description</b>	This priority need is to assist homeless individuals and families with the end goal being placements into permanent housing.
	<b>Basis for Relative Priority</b>	This priority was identified as a high priority in order to best coordinate funding with the Heart of Illinois Continuum of Care.
6	<b>Priority Need Name</b>	Public Facilities and Improvements
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Elderly Frail Elderly Persons with Physical Disabilities
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	Public Facilities and Improvements

	<b>Description</b>	This priority provides for the construction of public facilities and improvements in eligible locations.
	<b>Basis for Relative Priority</b>	The basis for this priority is from the Community Needs Assessment Survey and the infrastructure needs of the community.
7	<b>Priority Need Name</b>	Demolition
	<b>Priority Level</b>	High
	<b>Population</b>	Non-housing Community Development
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	Demolition
	<b>Description</b>	This priority need will remove deteriorated structures. All structures will be vacant, blighted structures within the City of Peoria.
	<b>Basis for Relative Priority</b>	The City of Peoria Community Development Department uses funding for demolition to add value to the other established funding priorities of our Comprehensive Plan to ensure safe and sanitary neighborhood conditions for our residents. A holistic approach to community development ensures that funds being put into rehabilitation projects are maximized by ensuring residential properties in the same neighborhood that are dangerous to residents are demolished. This helps protect the investment of the CDBG funds as well as ensure safe, quality, affordable housing and maintain property values in our city.
8	<b>Priority Need Name</b>	Economic Development
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children
	<b>Geographic Areas Affected</b>	

**SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)**

**Introduction**

On February 14, the Office of Community Planning and Development for HUD announced the FY 2020 formula allocations for Community Development Block Grant (CDBG), HOME Investment Partnership (HOME) and Emergency Solutions Grant (ESG) programs. Per the announcement, the City anticipates receiving the following amounts for its 2020 program year: \$1,848,787 in CDBG funds; \$674,047 in HOME funds; and \$155,243 in ESG funds. The City's 2020 program year is from January 1, 2020 to December 31, 2020. Previous substantial amendments added \$1,331,224 in ESG-CV funds and \$1,896,353 in CDBG-CV funds.

**COVID-19 Substantial Amendment #4**

The substantial amendment to this 2020 Plan is adding \$100,000 in prior year resources for relocation to public facility projects.

**Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,848,472	0	803,912	2,652,384	7,200,000	Prior year funds were expended for Small Business grants. Other prior year resources are being reallocated to Public Facilities and Improvements.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	673,942	0	0	673,942	2,640,000	There are no prior year resources that are to be reallocated.
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	155,243	0	0	155,243	580,000	There are no prior year resources that are to be reallocated.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Other	3,227,577	0	0	3,227,577	0	ESG-CV funds to be used to prevent, prepare for, or respond to coronavirus.

Table 50 - Anticipated Resources

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

The federal funds identified above will be leveraged with additional private, state, and local funds.

The City allocates approximately \$200,000 in corporate funds annually for supportive neighborhood development activities, including but not limited to, crime prevention, public safety initiatives, housing rehabilitation, and capacity building of organizations. The combined investment of corporate, state, and federal funds into Peoria neighborhoods yields holistic and sustainable results.

**Match Requirements:**

The CDBG program has no regulatory match requirement. However, for most activities, CDBG is not the sole funding source. For example, CDBG-funded public service activities require that CDBG funds be no more than 50% of the program's total budget. Therefore, an organization's other financial sources are additional contributions to the CDBG-funded public service programs. Additionally, the 2020 match provided for Peoria City/County Health Department lead hazard control program will leverage an anticipated grant award of over \$3.5 million for the \$150,000 of CDBG invested for match.

The HOME regulatory match is 25% of the total grant expenditures in a program year, excluding administrative costs. On an annual basis, HUD publishes the HOME match reduction list, which includes match reductions granted to certain communities due to fiscal distress, severe fiscal distress, and Presidential disaster declarations. Fiscal distress of a community is based upon the percentage of families in poverty. For program

year 2019, the City was included on the FY 2019 HOME Match Reduction List at a match reduction of 50%, resulting in a total match requirement of 12.5% for the 2019 program year. The City has received this match reduction since the 2003 program year. FY 2020 HOME match reductions have not been released. HOME match is achieved through cash contributions from non-Federal sources from HOME-funded organizations. Match may also be achieved from prior year match balances.

The ESG regulatory match requirement is 100% of the total grant expenditures in a program year. This match is achieved through cash contributions of other non-ESG HUD funds, other Federal funds, State government funds, and private funds provided by the City and ESG subrecipient organizations. Match funds from previous years have included funds from the State of Illinois Department of Commerce and Economic Opportunity (DCEO), the City of Peoria, the Illinois Department of Human Services (IDHS), the Federal Emergency Management Agency (FEMA), the local United Way and private funds of a subrecipient organization.

### **COVID-19 Substantial Amendment**

HUD waived all match requirements for ESG-COVID funding. In addition, the City is waiving any match requirement or any requirement of the maximum percentage of CBDG funds for a program. The City will ensure that there is no duplication of benefits in all HUD programing.

### **If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The City's Community Development Department manages the real estate function of City-owned land and property. In discussions with the City's certified CHDOs, lack of site control has been cited as a potential barrier to project development. For CHDO activities, the City may donate property to a CHDO for in-fill, new construction of single-family homes. In areas with neighborhood planning efforts, no land will be transferred until neighborhood planning efforts are completed. As organizations approach the City for applications for state or federal tax credits, the City works with the developers to identify potential City-owned lots that could be donated to the project. In addition to CHDO projects, the City operates a rehabilitation program for City-owned properties the City acquires through the abandoned property process via demolition court. The program allows qualified individuals, neighborhood associations, nonprofits, and development firms to submit proposals for rehab as an alternative to demolition. These properties are now listed with a realtor to gain more interest in rehabilitating them, many of which are located in low-income areas.

### **Discussion**



## SP-45 Goals Summary – 91.215(a)(4)

### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	COVID-19 Programs	2020	2026	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development		COVID-19 Programs	CDBG: \$676,844 CDBG-CV: \$1,896,353	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 300 Persons Assisted  Public service activities other than Low/Moderate Income Housing Benefit: 1350 Persons Assisted  Jobs created/retained: 29 Jobs
2	Housing Rehabilitation	2020	2024	Affordable Housing		Housing Rehabilitation	CDBG: \$5,042,019	Homeowner Housing Rehabilitated: 150 Household Housing Unit  Housing Code Enforcement/Foreclosed Property Care: 10500 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Focus Area Housing Leverage	2020	2024	Affordable Housing		Affordable Housing	CDBG: \$1,252,684 HOME: \$3,313,942	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted  Rental units constructed: 10 Household Housing Unit  Rental units rehabilitated: 5 Household Housing Unit  Homeowner Housing Added: 5 Household Housing Unit
4	Economic Development	2020	2024	Non-Housing Community Development				
5	Public Service	2020	2024	Non-Housing Community Development		Public Service	CDBG: \$1,067,700	Public service activities other than Low/Moderate Income Housing Benefit: 7500 Persons Assisted
6	Homeless Services	2020	2024	Homeless		Homeless Services	ESG: \$735,243 ESG-CV: \$1,331,224	Tenant-based rental assistance / Rapid Rehousing: 125 Households Assisted  Homeless Person Overnight Shelter: 7250 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	Public Facilities and Improvements	2020	2024	Non-Housing Community Development		Public Facilities and Improvements	CDBG: \$1,663,451	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 10000 Persons Assisted
8	Demolition	2020	2024	Affordable Housing		Demolition	CDBG: \$150,000	Buildings Demolished: 15 Buildings

Table 53 – Goals Summary

### Goal Descriptions

1	<b>Goal Name</b>	COVID-19 Programs
	<b>Goal Description</b>	The programs in this goal will be implemented in order to prevent, prepare for, or respond to COVID-19 in Peoria through economic development programs, public service programs, public facility projects, and the administration of these programs.
2	<b>Goal Name</b>	Housing Rehabilitation
	<b>Goal Description</b>	This goal will address the need for housing rehabilitation for owner-occupied homes within the City of Peoria in order to create decent, affordable housing. Code enforcement activities will also help the rehabilitation of rental units. Housing rehabilitation was identified as a major recommendation in the Analysis of Impediments due to the old age of many low-income homes. Funding also includes administrative costs and program delivery costs associated with the project.
3	<b>Goal Name</b>	Focus Area Housing Leverage
	<b>Goal Description</b>	This goal is to focus CDBG and HOME funds in specific areas of town as will be outlined in each annual plan to concentrate funding to create larger impact projects. In addition, the projects and activities in this goal will seek to leverage funds in addition to HOME and CDBG funds in order to make a greater impact on the City of Peoria residents.

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

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amendments added \$1,331,224 in ESG-CV funds and \$1,896,353 in CDBG-CV funds.

**COVID-19 Substantial Amendment #4**

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**Anticipated Resources**

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Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
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Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
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Other	public - federal	Other	3,227,577	0	0	3,227,577	0	ESG-CV funds to be used to prevent, prepare for, or respond to coronavirus.

Table 54 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

The federal funds identified above will be leveraged with additional private, state, and local funds.

The City allocates approximately \$200,000 in corporate funds annually for supportive neighborhood development activities, including but not limited to, crime prevention, public safety initiatives, housing rehabilitation, and capacity building of organizations. The combined investment of corporate, state, and federal funds into Peoria neighborhoods yields holistic and sustainable results.

**Match Requirements:**

The CDBG program has no regulatory match requirement. However, for most activities, CDBG is not the sole funding source. For example, CDBG-funded public service activities require that CDBG funds be no more than 50% of the program's total budget. Therefore, an organization's other financial sources are additional contributions to the CDBG-funded public service programs. Additionally, the 2020 match provided for Peoria City/County Health Department lead hazard control program will leverage an anticipated grant award of over \$3.5 million for the \$150,000 of CDBG invested for match.

The HOME regulatory match is 25% of the total grant expenditures in a program year, excluding administrative costs. On an annual basis, HUD publishes the HOME match reduction list, which includes match reductions granted to certain communities due to fiscal distress, severe fiscal distress, and Presidential disaster declarations. Fiscal distress of a community is based upon the percentage of families in poverty. For program year 2019, the City was included on the FY 2019 HOME Match Reduction List at a match reduction of 50%, resulting in a total match requirement

of 12.5% for the 2019 program year. The City has received this match reduction since the 2003 program year. FY 2020 HOME match reductions have not been released. HOME match is achieved through cash contributions from non-Federal sources from HOME-funded organizations. Match may also be achieved from prior year match balances.

The ESG regulatory match requirement is 100% of the total grant expenditures in a program year. This match is achieved through cash contributions of other non-ESG HUD funds, other Federal funds, State government funds, and private funds provided by the City and ESG subrecipient organizations. Match funds from previous years have included funds from the State of Illinois Department of Commerce and Economic Opportunity (DCEO), the City of Peoria, the Illinois Department of Human Services (IDHS), the Federal Emergency Management Agency (FEMA), the local United Way and private funds of a subrecipient organization.

### **COVID-19 Substantial Amendment**

HUD waived all match requirements for ESG-COVID funding. In addition, the City is waiving any match requirement or any requirement of the maximum percentage of CBDG funds for a program. The City will ensure that there is no duplication of benefits in all HUD programing.



## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	COVID-19 Programs	2020	2022	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development		COVID-19 Programs	CDBG: \$676,844 CDBG-CV: \$1,896,353	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 400 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 1350 Persons Assisted Jobs created/retained: 29 Jobs
2	Housing Rehabilitation	2020	2024	Affordable Housing		Housing Rehabilitation	CDBG: \$12,680,306	Homeowner Housing Rehabilitated: 38 Household Housing Unit Housing Code Enforcement/Foreclosed Property Care: 3000 Household Housing Unit
3	Focus Area Housing Leverage	2020	2024	Affordable Housing		Affordable Housing Public Facilities and Improvements	HOME: \$673,942	Rental units constructed: 3 Household Housing Unit Homeowner Housing Added: 1 Household Housing Unit Homeowner Housing Rehabilitated: 0 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Public Service	2020	2024	Non-Housing Community Development		Public Service	CDBG: \$274,784	Public service activities other than Low/Moderate Income Housing Benefit: 1900 Persons Assisted
6	Homeless Services	2020	2024	Homeless		Homeless Services	ESG: \$155,243 ESG-CV: \$1,331,224	Tenant-based rental assistance / Rapid Rehousing: 20 Households Assisted Homeless Person Overnight Shelter: 1600 Persons Assisted
7	Public Facilities and Improvements	2020	2024	Non-Housing Community Development		Public Facilities and Improvements	CDBG: \$513,450	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted
8	Demolition	2020	2024	Affordable Housing		Demolition	CDBG: \$50,000	Buildings Demolished: 5 Buildings

Table 55 – Goals Summary

### Goal Descriptions

1	<b>Goal Name</b>	COVID-19 Programs
	<b>Goal Description</b>	The COVID-19 programs will provide funding for programs that prevent, prepare for, or respond to COVID-19 in Peoria.
2	<b>Goal Name</b>	Housing Rehabilitation
	<b>Goal Description</b>	This goal will address the need for housing rehabilitation for owner-occupied homes within the City of Peoria in order to create decent, affordable housing. Code enforcement activities will also help the rehabilitation of rental units.

3	<b>Goal Name</b>	Focus Area Housing Leverage
	<b>Goal Description</b>	This goal is to focus funds in specific areas of town as will be outlined in each annual plan to concentrate funding to create larger impact projects. In addition, the projects and activities in this goal will seek to leverage funds in addition to HOME and CDBG funds in order to make a greater impact on the City of Peoria residents. Finally, this goal will also include funding for Community Housing Development Organizations (CHDO).
5	<b>Goal Name</b>	Public Service
	<b>Goal Description</b>	The goal is to provide public service activities to support low-income persons within the City of Peoria.
6	<b>Goal Name</b>	Homeless Services
	<b>Goal Description</b>	This goal is to provide services to homeless individuals and families and connect them with permanent housing.
7	<b>Goal Name</b>	Public Facilities and Improvements
	<b>Goal Description</b>	This goal is to provide increased public improvements and infrastructure in eligible areas in our community.
8	<b>Goal Name</b>	Demolition
	<b>Goal Description</b>	This goal is to eliminate deteriorated and blighted structures within the City of Peoria. The program will eliminate substandard housing in order to create a more suitable living environment for neighbors around the blighted structure.

# Projects

## AP-35 Projects – 91.220(d)

### Introduction

The projects listed below will address the high priority needs in 2020.

### Projects

#	Project Name
1	CV- Economic Development
2	CV- Public Service
3	CV - Public Facilities
4	CV- Planning/General Administration
5	Housing Rehabilitation
6	PCCHD Lead Match Program
7	Public Facilities and Improvements
8	Competitive Grant Program
9	CHDO
11	Public Service
12	ESG20 Peoria
13	Demolition
14	Code Enforcement
15	Planning/General Administration
16	Housing Rehabilitation Delivery

Table 56 – Project Information

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

#### COVID-19 Substantial Amendment #4

This amendment adds funding for additional CV Public facility project by reallocating prior year funds and unexpected 2020 and 2020 CV funds.

#### Original 2020 Consolidated Plan Priority Overview

These allocation priorities address the identified needs from the 2020 Consolidated Plan. The Plan included a robust citizen participation process and included stakeholder input. These priorities are

reflective of that input.

A known obstacle in addressing these needs is the extremely large gap between resources and demonstrated need. As funding from previous grant allocations remains the same or slightly increases, the community's request for services continues to increase. This is a common issue with the City's housing rehab programs, as there is often a greater number of individuals in need of assistance compared to the amount of funds expendable. To overcome this, the City has established a double dipping policy, which mandates that a household can receive assistance through its various programming once every five years. Further, although housing rehab programs can assist households earning up to 80% of area median income, the City restricts some of its housing rehab programs to serving households at or below 50% of the area median income. The double dipping policy aims to ensure that resources are evenly spread out among residents in greatest need of assistance. In addition, the City seeks to leverage its funding with other funding sources as much as possible. For example, the partnership with the Health Department seeks to leverage Lead Hazard Control grant funding with CDBG funding to leave a house completely up to code once all the work is completed.

**AP-38 Project Summary**  
**Project Summary Information**

<b>1</b>	<b>Project Name</b>	CV- Economic Development
	<b>Target Area</b>	
	<b>Goals Supported</b>	COVID-19 Programs
	<b>Needs Addressed</b>	COVID-19 Programs
	<b>Funding</b>	CDBG: \$299,655 CDBG-CV: \$309,614
	<b>Description</b>	This project will provide assistance to businesses due to the impact of COVID-19 on the economy. Prior year resources of \$299,612 were reallocated to this project along with additional 2020 funds.
	<b>Target Date</b>	3/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A minimum of 29 jobs for low income households will be created or retained.
	<b>Location Description</b>	Program is available city-wide.
	<b>Planned Activities</b>	A small business assistance program will be offered to provide CDBG assistance in order to create or retain jobs for low income households.
<b>2</b>	<b>Project Name</b>	CV- Public Service
	<b>Target Area</b>	
	<b>Goals Supported</b>	COVID-19 Programs Public Service
	<b>Needs Addressed</b>	COVID-19 Programs Public Service
	<b>Funding</b>	CDBG: \$39,564 CDBG-CV: \$469,196
	<b>Description</b>	This project provides additional funding for public service programs to prevent, prepare for or respond to COVID-19.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 1300 low income families will be assisted through this activity.
	<b>Location Description</b>	City-wide

	<b>Planned Activities</b>	Funding will go to nonprofit organizations through an application process overseen by a City Commission to select priorities and funding amounts for programs that prevent, prepare for, or respond to COVID-19. Additional funds will be utilized by the City for a public service subsistence assistance program to provide services such as rent/mortgage assistance or utility assistance to low income households impacted by COVID-19.
<b>3</b>	<b>Project Name</b>	CV - Public Facilities
	<b>Target Area</b>	
	<b>Goals Supported</b>	COVID-19 Programs
	<b>Needs Addressed</b>	COVID-19 Programs
	<b>Funding</b>	CDBG: \$337,668 CDBG-CV: \$942,332
	<b>Description</b>	COVID funding provided for public facilities to prevent, prepare for, or respond to coronavirus. This project will include funding for Trewyn Park for park rehabilitation and rehabilitation of a building for workforce development programs.
	<b>Target Date</b>	12/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated that 400 individuals will benefit from this activity.
	<b>Location Description</b>	
<b>Planned Activities</b>	COVID funding provided for public facilities to prevent, prepare for, or respond to coronavirus.	
<b>4</b>	<b>Project Name</b>	CV- Planning/General Administration
	<b>Target Area</b>	
	<b>Goals Supported</b>	COVID-19 Programs
	<b>Needs Addressed</b>	COVID-19 Programs
	<b>Funding</b>	CDBG-CV: \$337,512
	<b>Description</b>	This project is for administrative funds for the programs designed to prevent, prepare for and respond to COVID-19
	<b>Target Date</b>	12/31/2021



	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
5	<b>Project Name</b>	Housing Rehabilitation
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	CDBG: \$417,577
	<b>Description</b>	This project needs will address the need for housing rehabilitation for owner-occupied homes within the City of Peoria in order to create decent, affordable housing. Rehabilitation activities such as roof replacement, water heater replacement, lead abatement, ramp installations, energy efficiency, and others will be offered to low-income households throughout the City. Funds may also be used to help leverage other rehab programs for City of Peoria residents.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 33 low income families will be assisted through this project.
	<b>Location Description</b>	These programs will be available City wide to income qualifying households.
	<b>Planned Activities</b>	Activities will address the need for housing rehabilitation for owner-occupied homes within the City of Peoria in order to create decent, affordable housing. Rehabilitation activities such as roof replacement, water heater replacement, lead abatement, ramp installations, and other rehabilitation improvements will be offered to low-income households throughout the City.
6	<b>Project Name</b>	PCCHD Lead Match Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation

	<b>Funding</b>	CDBG: \$150,000
	<b>Description</b>	This project will provide matching funds to the Peoria City/County Health Department's (PCCHD) Lead Hazard Control grant and the lead abatement activity serving low-income homeowners. The activity is city-wide but will primarily serve the zip codes 61606 and 61603 which have the highest number of reported child lead poisoning in Peoria County. All households must be at or below 80% AMI.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 12 low-income households will be assisted with this project.
	<b>Location Description</b>	The activity is city-wide but will primarily serve the zip codes 61606 and 61603 which have the highest number of reported child lead poisoning in Peoria County.
	<b>Planned Activities</b>	Matching funds provided to eligible participants in the health department's lead hazard control grant program.
<b>7</b>	<b>Project Name</b>	Public Facilities and Improvements
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Facilities and Improvements
	<b>Needs Addressed</b>	Public Facilities and Improvements
	<b>Funding</b>	CDBG: \$513,450
	<b>Description</b>	Public Facilities and Improvement projects include the project for the new fire station on Western Avenue and Howett Street on the South Side of Peoria and infrastructure improvements on Nebraska in the East Bluff. Both are low income areas of the City.
	<b>Target Date</b>	12/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 2000 low income families will benefit from these activities.
	<b>Location Description</b>	The new fire house will be built at the intersection of Western Avenue and Howett Street in the South Side of Peoria. The infrastructure improvements will take place on Nebraska avenue from Knoxville to Wisconsin Ave.

	<b>Planned Activities</b>	The fire house project will include demolition of existing vacant structures and construction of a new fire house at the intersection of Western Avenue and Howett Street which is in a low income area of the City. The Nebraska infrastructure project provide much needed improvements to a low income area on Peoria's East Bluff. The planned improvements will utilize CDBG funds to replace dilapidated sidewalks, install ADA ramps at intersections, and improve the lighting along Nebraska from Knoxville to Wisconsin. All of this work will occur in the right of way and be completed in a single phase.
8	<b>Project Name</b>	Competitive Grant Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation Focus Area Housing Leverage Public Facilities and Improvements
	<b>Needs Addressed</b>	Housing Rehabilitation Affordable Housing Public Facilities and Improvements
	<b>Funding</b>	HOME: \$503,942
	<b>Description</b>	The Competitive Grant program for 2020 provides HOME funding in a targeted funding release in a low-income neighborhood in Peoria. The program utilizes neighborhood planning efforts to provide funding for eligible projects in the plan. The 2020 funding will focus on the South Side area of the City of Peoria. Project outcomes are estimates but will be amended based on actual funded programs.
	<b>Target Date</b>	12/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Over one hundred fifty individuals will benefit from this activity.
	<b>Location Description</b>	The South Side area of Peoria will be the basis for this activity with a focus on the MacArthur Avenue Plan or current neighborhood plans.
	<b>Planned Activities</b>	The Competitive Grant program provides HOME funding in a targeted funding release in a low-income neighborhood in Peoria. The program utilizes neighborhood planning efforts to provide funding for eligible projects in the plan. The 2020 funding will focus on the South Side area of the City of Peoria. Project outcomes are estimates but will be amended based on actual funded programs.

9	<b>Project Name</b>	CHDO
	<b>Target Area</b>	
	<b>Goals Supported</b>	Focus Area Housing Leverage
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$110,000
	<b>Description</b>	This project will provide funding to local Community Housing Development Organizations to create to retain affordable housing. CHDOs must meet all federal requirements in order to meet the CHDO definition to be eligible for funding.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately one family will benefit from this project.
	<b>Location Description</b>	
	<b>Planned Activities</b>	This project will provide funding to local Community Housing Development Organizations to create to retain affordable housing. CHDOs must meet all federal requirements in order to meet the CHDO definition to be eligible for funding.
10	<b>Project Name</b>	Public Service
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Service
	<b>Needs Addressed</b>	Public Service
	<b>Funding</b>	CDBG: \$274,784
	<b>Description</b>	This project will provide public service activities to support low-income persons within the City of Peoria. The applications for public service funding are reviewed by a City Commission and their funding recommendations approved by City Council.
	<b>Target Date</b>	12/31/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 1900 individuals will be benefit from this project.
	<b>Location Description</b>	Services are available City-wide to income eligible individuals.

	<b>Planned Activities</b>	The organizations funded in 2020 will provide childcare services, youth services, services for victims of domestic violence, health services, mental health services, employment training services, and services for abused and neglected children.
<b>11</b>	<b>Project Name</b>	ESG20 Peoria
	<b>Target Area</b>	
	<b>Goals Supported</b>	Homeless Services
	<b>Needs Addressed</b>	COVID-19 Programs Homeless Services
	<b>Funding</b>	ESG: \$155,243 ESG-CV: \$1,331,224
	<b>Description</b>	This project will provide services to homeless individuals and families and connect them with permanent housing. Applications will be reviewed by the CoC Governing Board and funding recommendations approved by City Council. These funds will be used for programs and City administration under the 7.5% cap. For 2020, \$10,500 is budgeted for administration which is under the 7.5% cap of \$11,643. The shelter operations and street outreach component is also under the 60% cap of \$93,145 with \$66,986 budgeted for shelter operations and none for street outreach. A rapid rehousing program will also be funded. For ESG-COVID #1 funding, a total of \$535,321 was awarded and ESG-COVID #2 \$795,903 was awarded for a total of \$1,486,467. The City will not exceed the 10% administrative funding amount of \$148,646. The remaining funds will go to programs such as emergency shelter, street outreach rapid rehousing, homeless prevention, and HMIS. There is no cap on funding amounts for shelter and street outreach for ESG-CV funds.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 20 very low-income households will be assisted through Rapid Rehousing and 1450 individuals through homeless shelter.  The additional COVID funds will assist an additional 80 households with rapid rehousing and 30 households with homeless prevention.
<b>Location Description</b>		

	<b>Planned Activities</b>	This project will provide services to homeless individuals and families and connect them with permanent housing. Projects may be implemented by the City with the consultation of the Home for All Continuum of Care to respond to COVID-19. Other project applications will be reviewed by the CoC Governing Board and funding recommendations approved by City Council. These funds will be used for programs and City administration.
<b>12</b>	<b>Project Name</b>	Demolition
	<b>Target Area</b>	
	<b>Goals Supported</b>	Demolition
	<b>Needs Addressed</b>	Demolition
	<b>Funding</b>	CDBG: \$50,000
	<b>Description</b>	This project will eliminate deteriorated and blighted structures within the City of Peoria. The program will eliminate substandard housing in order to create a more suitable living environment for neighbors around the blighted structure.
	<b>Target Date</b>	12/31/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Demolition will be conducted on a spot basis where needed.
	<b>Planned Activities</b>	This project will eliminate deteriorated and blighted structures within the City of Peoria. The program will eliminate substandard housing in order to create a more suitable living environment for neighbors around the blighted structure.
<b>13</b>	<b>Project Name</b>	Code Enforcement
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	CDBG: \$300,000

<p><b>Description</b></p>	<p>This activity will include code enforcement inspections and staff related costs. This activity will only occur in the CDBG Target Area (low-income area, where 51% or more of the resident households have reported incomes at 80% or below area median income; see attached area map in section AP05: Executive Summary of this Annual Action Plan) of the City that would be considered deteriorated or deteriorating. To document other public and private improvements, rehabilitation or services that were provided to arrest the decline of the area, in addition to code enforcement, staff will compile, to the greatest extent possible, the following information: 1) Number of building permits issued and value of permits in the eligible CDBG Code Enforcement Area. 2) Number of demolitions and costs in the eligible CDBG Code Enforcement Area. 3) Rehabilitation/new construction projects funded with CDBG or HOME funds in the eligible CDBG Code Enforcement Area. 4) Number of Police Services (based on dispatched calls or offered programs) in the eligible CDBG Code Enforcement Area. 5) Number of Fire/EMT Services (based on dispatched calls) in the eligible CDBG Code Enforcement Area. 6) Project descriptions and monetary value of other neighborhood stabilization efforts conducted by the City and/or its community partners in the eligible CDBG Code Enforcement Area. 7) Project descriptions and monetary value of infrastructure improvements conducted by City Public Works or State of Illinois Department of Transportation in the eligible CDBG Code Enforcement Area. 8) Economic Development activities (job creation, new businesses, facade improvements, etc.) in the eligible CDBG Code Enforcement Area. 9) other code enforcement activities (number of inspections, vacant lot maintenance, code sweeps, zoning enforcement, etc.) conducted by the City that was funded with non-CDBG funds in the eligible CDBG Code Enforcement Area. This information will be compiled annually and recorded in the Code Enforcement IDIS activity and project file.</p>
<p><b>Target Date</b></p>	<p>12/31/2021</p>
<p><b>Estimate the number and type of families that will benefit from the proposed activities</b></p>	
<p><b>Location Description</b></p>	<p>The project will take place with the low-income neighborhoods of the City of Peoria.</p>

	<b>Planned Activities</b>	This activity will include staff related costs for code enforcement actions. This activity will only occur in the CDBG Target Area (low income area - where 51% or more of the resident households have reported incomes at 80% or less than the area median income for Peoria County) of the City that would be considered deteriorated or deteriorating.
<b>14</b>	<b>Project Name</b>	Planning/General Administration
	<b>Target Area</b>	
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	Housing Rehabilitation Affordable Housing Public Service Homeless Services Demolition
	<b>Funding</b>	CDBG: \$210,000 HOME: \$60,000
	<b>Description</b>	This activity is to ensure the CDBG and HOME grants and their associated activities are properly planned and administered. Please note that ESG planning/general administration is included under the HESG Strategic Plan Goal and the ESG20 activity. The total amount of administration allocated to ESG is \$10,500 for program year 2020.
	<b>Target Date</b>	12/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	This activity is to ensure the CDBG and HOME grants and their associated activities are properly planned and administered. Please note that ESG planning/general administration is included under the HESG Strategic Plan Goal and the ESG20 activity. The total amount of administration allocated to ESG is \$10,500 for program year 2020.
<b>15</b>	<b>Project Name</b>	Housing Rehabilitation Delivery
	<b>Target Area</b>	



<b>Goals Supported</b>	Housing Rehabilitation Focus Area Housing Leverage Demolition
<b>Needs Addressed</b>	Housing Rehabilitation Affordable Housing Demolition
<b>Funding</b>	CDBG: \$60,000
<b>Description</b>	This activity is for City staff costs associated with the housing rehab programs funded with CDBG. It is designed to ensure that the housing rehabilitation activities are properly inspected and administered.
<b>Target Date</b>	12/31/2021
<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
<b>Location Description</b>	
<b>Planned Activities</b>	This activity is for City staff costs associated with the housing rehab programs funded with CDBG. It is designed to ensure that the housing rehabilitation activities are properly inspected and administered.